

## Message Text

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ORIGIN MCT-02

INFO OCT-01 EUR-12 ISO-00 /015 R

66011  
DRAFTED BY M/CT:J T JOHNSON:PD  
APPROVED BY M/CT: AMBASSADOR QUAINTON  
EUR/WE:J CUNNINGHAM

-----103923 160500Z /21

P 152128Z AUG 78  
FM SECSTATE WASHDC  
TO AMEMBASSY MADRID PRIORITY

C O N F I D E N T I A L STATE 206638

FOL RPT BONN 14220 SENT ACTION SECSTATE INFO OTTAWA TOKYO  
TEHRAN OSLO STOCKHOLM EC COLLECTIVE AUG 4, 1978

QUOTE: C O N F I D E N T I A L BONN 14220

USEEC

DEPT PASS DOT

E.O. 11652: GDS  
TAGS: PINS, EAIR, FR, IT, JA, CA, UK  
SUBJECT: HIJACKING DECLARATION: FRG PLANS AFTER  
AUGUST 1-2 MEETING

REF: BONN 14129

SUMMARY: THE FRG WILL NOT INSTRUCT ITS EMBASSIES TO  
NOTIFY OTHER STATES OF THE DECLARATION UNTIL AFTER  
AUGUST 31. THE GERMANS CITE THE COMMITMENT OF THE  
SEVEN AT THE AUGUST 1-2 MEETING TO WAIT THAT LONG FOR  
EACH OF THE SEVEN TO AGREE TO A CONCERTED DIPLOMATIC  
APPROACH. THE FRG, HOWEVER, WILL BRIEF IN DEPTH ALL  
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EC COUNTRIES AND AUSTRIA ON THE RESULTS OF THE AUGUST  
1-2 DISCUSSIONS. THE GERMANS ALSO EXPECT THAT WITHIN  
THE CONTEXT OF SAS COOPERATION, DENMARK WILL BRIEF  
NORWAY AND SWEDEN. BONN ALSO INTENDS TO HAVE ITS  
EMBASSY IN TEHERAN RESPOND POSITIVELY TO IRAN'S INQUIRY  
ON HOW TO ADHERE TO THE DECLARATION. END SUMMARY.

1. FRG HALTS DEMARCHES UNTIL AUGUST 31. ELFGEN (FLEISCHHAUER'S DEPUTY) OF FRG FOREIGN MINISTRY TOLD EMBOFF AUGUST 3 THAT AS RESULT OF AUGUST 1-2 MEETING, FRG DOES NOT NOW HAVE MANDATE TO APPROACH THIRD COUNTRIES (I.E. NON-7 MEMBERS) IN THE NAME OF THE SEVEN. HE SAID WEST GERMANY UNDERSTOOD THE SENSE OF THE MEETING TO BE THAT THOSE OF THE SEVEN WHO ACCEPTED, AD REFERENDUM, THE RECOMMENDATIONS FOR DIPLOMATIC ACTION, HAD UNTIL AUGUST 31 TO REMOVE THE CAVEAT AND COOPERATE FULLY WITH THE OTHERS IN A CONCERTED DIPLOMATIC DEMARCHE. UNTIL THIS POINT IS RESOLVED, THE FRG DOES NOT HAVE THE RIGHT TO REPRESENT THE SEVEN AND DOES NOT WISH TO BEGIN UNILATERAL DEMARCHES LEST THEY BE CONSTRUED AS DIVISIVENESS AMONG THE SEVEN.

ELFGEN EXPLAINED THAT HE HAS SENT A CIRCULAR AIRGRAM, WHICH SHOULD REACH ALL FRG POSTS BY AUGUST 25, EXPLAINING THE DECISIONS OF AUGUST 1-2. HE NOTED THAT THIS AIRGRAM WOULD NOT REPEAT NOT CONTAIN INSTRUCTIONS TO MOVE; THESE WOULD COME LATER, CLOSER TO THE END OF THE MONTH, WHEN THE RESPONSES OF THE SEVEN WERE IN. IN REPLY TO EMBOFF'S QUESTION CONCERNING THE POSSIBILITY OF A VETO BY NON-ACTION OF ONE OR MORE OF THE SEVEN BY AUGUST 31, ELFGEN SAID HE DID NOT SEE THAT AS A DANGER SINCE THE SEVEN WERE PUBLICLY COMMITTED TO A COURSE OF ACTION. HE EMPHASIZED THAT CONFIDENTIAL

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FOREIGN MINISTER GENSCHER WOULD BE ON THE PHONE IN A MINUTE TO HIS COUNTERPARTS IN THE OTHER SIX IF ANY PROBLEMS CONCERNING THE AUGUST 31 DEADLINE OCCURRED.

2. EC AND AUSTRIA. THE GERMANS ARE NOT STANDING STILL HOWEVER. ELFGEN EXPLAINED THAT BONN REGARDS ALL OF THE EC AS HAVING TECHNICALLY PARTICIPATED IN THE SUMMIT SINCE JENKINS WAS PRESENT AND GERMANY WAS AND IS IN THE CHAIR. CHANCELLOR SCHMIDT OFFICIALLY INFORMED ALL EC MEMBERS OF THE DECLARATION AND GENSCHER OFFICIALLY URGED HIS EC COUNTERPARTS TO ENDORSE THE DOCUMENT. CONSEQUENTLY, ELFGEN INTENDS TO CALL IN REPRESENTATIVES OF ALL EC EMBASSIES IN BONN (MINUS ITALY, UK, FRANCE) ASAP AND BRIEF THEM IN DEPTH ON WHAT WAS DECIDED ON AUGUST 1-2. HE PLANNED TO BRIEF THE AUSTRIAN CHARGE IN THE SAME MANNER. HE NOTED THE BRIEFINGS WOULD NOT TOUCH UPON CONTROVERSIAL MATTERS NOR ON THE SPECIFICS OF THE GUIDELINES.

3. SCANDINAVIA. ELFGEN POINTED OUT THAT DURING THE PAST SUMMIT MEETING AMONG SCHMIDT, TRUDEAU AND PRIME MINISTER JORGENSEN OF DENMARK, JORGENSEN ENTHUSIAS-

TICALLY ENDORSED THE DECLARATION. THE DANISH PRIME MINISTER NOTED THAT HE HAD TO CONSULT WITH THE OTHER TWO PARTNERS IN SAS, NORWAY AND SWEDEN. JORGENSEN HAS, SINCE THEN, URGED OSLO AND STOCKHOLM TO MEET WITH DENMARK IN ORDER TO ACCEPT AND ENDORSE THE DECLARATION. ELFGEN SAW DENMARK AS THE VEHICLE BY WHICH NORWAY AND SWEDEN WOULD RECEIVE THE FRG BRIEFING. HE NOTED THAT IT MIGHT BE HELPFUL IF THE U.S. ALSO MADE STRONG PLEAS IN OSLO AND STOCKHOLM TO HAVE THESE NATIONS MEET WITH THEIR SAS PARTNER ASAP.

4. IRAN. ELFGEN SAID IRAN HAS ASKED THE FRG EMBASSY IN TEHERAN HOW IT CAN ADHERE TO THE DECLARATION. THE FRG FOREIGN MINISTRY IS PREPARING A CABLE INSTRUCTING CONFIDENTIAL

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ITS AMBASSADOR TO RESPOND POSITIVELY TO IRAN'S INQUIRY AND TO CITE THE AUSTRIAN EXAMPLE AS ONE WAY OF ADHERING TO THE DECLARATION. THE AMBASSADOR WILL BE INSTRUCTED TO TRY AND OBTAIN COORDINATED ACTION FROM HIS SIX COLLEAGUES BUT IF A CONCERTED DEMARCHE IS NOT POSSIBLE, THE GERMAN IS TO REPLY UNILATERALLY. ELFGEN NOTED THAT THE FRG DOES NOT FEEL BOUND BY THE AUGUST 31 DEADLINE IN CASES, SUCH AS IRAN, WHERE A THIRD COUNTRY TAKES THE INITIATIVE IN ASKING HOW TO ENDORSE THE DECLARATION.

5. COMMENT. THE GERMANS FEEL CONSTRAINED BY THE AUGUST 31 DATE BUT ARE ATTEMPTING TO DO EVERYTHING THEY CAN TO NOTIFY THE DECLARATION, AND ENCOURAGE ADHERENCE. ELFGEN NOTED THAT THE FRG WELCOMED THE U.S. ENERGETIC APPROACH TO NOTIFICATION BUT EXPRESSED SOME CONCERN THAT TOO MUCH U.S. UNILATERAL ACTION MIGHT BE INTERPRETED IN OTHER COUNTRIES AS INDECISION AMONG THE SEVEN. HE CONCLUDED BY NOTING THAT GENSCHEER, NOW ON VACATION, HAS TELEPHONED EVERY DAY FOR A STATUS REPORT.

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UNQUOTE VANCE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** AIRCRAFT HIJACKING, DECLARATION, DECLARATIONS, MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 15 aug 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978STATE206638  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** J T JOHNSON:PD  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780334-0929  
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**Original Handling Restrictions:** n/a  
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**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
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**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
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**Review Content Flags:**  
**Review Date:** 01 jun 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
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**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** HIJACKING DECLARATION: FRG PLANS AFTER AUGUST 1-2 MEETING  
**TAGS:** PINS, EAIR, FR, IT, JA, CA, UK  
**To:** MADRID USEEC  
**Type:** TE  
**vdkgvwkey:** odb://SAS/SAS.dbo.SAS\_Docs/ea0df762-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014